

10 Year Permits

Topic Introduction

- ACWA has historically supported the concept of "up to 10year permits," where permitting authorities would have discretion to determine which facilities qualify.
- ECOS and the Western States Water Council are considering resolutions in support of 10-Year Permits.
- ACWA recently reached out to Members to determine the current (2024) state of thinking at the Water Director level.

Why 10 Year Permits Needed

- The number of permits have increased
- The complexity of permits has increased
- The application and reissuance processes have gotten more burdensome
- The public has gotten more knowledgeable and litigious
- Noncore elements of the CWA programs are becoming higher priorities
- State permitting programs allow for longer term permits
- Other environmental programs allow for longer term permits
- Processes already exist for permits to be modified when needed
- Would improve program flexibility and administrative efficiency

General Summary

- Majority of states generally support 10-Year permits.
- At least 2 states strongly oppose.
- At least 3 states would support if only applied to a subset of the NPDES universe e.g. "minors with good compliance histories" or "facilities covered under general permits."
- At least 1 state strongly recommended very clear, explicit statutory language to both limit implementation inconsistencies and reduce political pressure.
- Most states indicated opposition to <u>requiring</u> 10-year permits.

- Legislative Chaos (Federal or State)
 - Legislatures can not be controlled
 - "No more stringent than"
- Executive Discretion (Federal and State)
 - EPA oversight, review, and approval
 - Different state criteria inconsistent implementation nationally
- Court Driven Policy
 - New discretionary decisions will be challenged
 - Loper Bright framework still untested

- Political Pressure (State and Facility)
 - Implement policy that is more predictable and business friendly
 - Individual permittees may seek political support for longer terms
- More Permit Modifications and Reopeners
 - Updated receiving water conditions due to monitoring, WQS updates, assessment decisions, new TMDLs, etc.
 - Updated monitoring, ELGs, court decisions, etc.
 - Permittee may not want to wait administrative burden
- Value of Public/Tribal Engagement

- Resource Implications
 - Workload shifting, "pig in snake" effect every 10 years
 - Permit writer turnover and loss of institutional memory
 - Permit fees and program funding generally
- Backlog
 - Short term gains could result in longer term challenges
 - Permits with 10 year terms should never be administratively continued

- Cascade Effect
 - Watershed based programs impacted significantly, beyond NPDES
 - Frequency of inspections, audits, type/amount of compliance assistance, return to compliance
 - Permit renewals/applications used as oversight less often
 - Linked programs like municipal and pretreatment get out of sync
- Water Quality Implications
 - Will 10-year permits improve water quality?
- Insufficient Federal Funding
 - Sufficient federal funding resolves most concerns
 - articulated for why 10 year permits are needed

Questions & Discussion